

Message Text

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FM AMEMBASSY KABUL

TO SECSTATE WASHDC NIACT IMMEDIATE 8794

S E C R E T SECTION 1 OF 2 KABUL 5772

NODIS

STRICTLY EYES ONLY FOR THE SECRETARY, ATHERTON AND DUBS

E.O. 11652: GDS

TAGS: PFOR, PINT, AF, US

SUBJ: SECRETARY'S MEETING WITH DAOUD

REF: STATE 192655

1. THE PRINCIPAL MAPLER DAOUD WILL HAVE ON HIS PLATE WHEN HE MEETS WITH THE SECRETARY WILL BE HOW TO INCREASE THE AMERICAN PRESENCE IN AFGHANISTAN AND PARTICULARLY THE VISIBILITY OF THAT PRESENCE. THIS IS OF BASIC IMPORTANCE TO HIM AS A MEANS OF ASSURING AFGHANISTAN'S INDEPENDENCE FROM THE SOVIET UNION. HE WILL WANT TO BE SURE THS SECRETARY UNDERSTANDS IN THIS CONNECTION THAT THE INDEPENDENCE AND SECURITY OF AFGHANISTAN ARE IMPORTANT TO THE UNITED STATES BECAUSE THEY AFFECT THE SECURITY OF IRAN AND PAKISTAN.

2. I VERY MUCH DOUBT THAT DAOUD WILL ASK FOR AMERICAN MILITARY EQUIPMENT BECAUSE SUCH A REQUEST MIGHT ALARM THE SOVIETS. HE IS ALSO UNLIKELY TO GET INTO THE DETAILS OF OUR SMALL MILITARY TRAINING PROGRAMDN ALTHOUGH IT IS POSSIBLE HE WILL ASK FOR SOME INCREASE IN THAT PROGRAM. THE PROGRAM NOW RUNS AT A LEVEL OF ABOUT \$200,000 AND FIFTEEN AFGHAN TRAINEES PER YEAR. AN INCREASE WOULD, I UNDERSTAND, BE DIFFICULT UNDER PRESENT MAP BUDGETARY CEILINGS.

3. DAOUD WILL AMOST CERTAINLY PURSUE THE VERY SENSITIVE
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MATTTER WHICH NAIM RAISED WITH THE SECRETARY IN WASHINGTON

AND ASK THAT A CHANNEL BE ESTABLISHED. TO INSURE COMMUNICATIONS SECURITY, THINK THAT CHANNEL SHOULD BE BETWEEN ME AND WHOMEVER DAOUD DESIGNATES.

4. DAOUD, ALTHOUGH PROBABLY NOT IN SUCH DETAIL AS NAIM AND THE ECONOMIC MINISTERS WITH WHOM THE SECRETARY WILL MEET AFTER LUNCH, WILL ALSO REQUEST NEW USAID PROJECTS TO INCREASE AMERICAN VISIBILITY IN AFGHANISTAN. THESE INCLUDE, TOGETHER WITH MY COMMENTS, THE FOLLOWING:

A. A 1,000-BED AMERICAN STAFFED HOSPITAL IN KABUL. I THINK THIS IS A NON-STARTER. I DO NOT SEE HOW WE COULD JUSTIFY SUCH A PROJECT UNDER OUR FOREIGN ASSISTANCE LEGISLATION AS CONTRIBUTING TO THE IMPROVEMENT OF THE LIVING STANDARD OF THE RURAL POOR. IN ADDITION, THE AFGHANS ARE PRESENTLY UNABLE ADEQUATELY TO MANAGE TE HOSPITALS THEY HAVE IN KABUL. FINALLY, I THINK THE SECRETARY SHOULD STRESS THAT OUR ASSISTANCE IN THE HEALTH FIELD IS JUST BEGINNING WITH THE AGREEMENT SIGNED WHILE MR NAIM WAS IN WASHINGTON CALLING FOR OUR HELPING ESTABLISH BASIC HEALTH CENTERS THROUGHOUT RURAL AFGHANISTAN. IN DUE COURSE THIS PROJECT SHOULD BE HELPFUL AND VISIBLE TO MILLIONS OF AFGHANS.

B. THE AFGHANS WANT TO ESTABLISH A STEEL INDUSTRY BASED ON WHAT THEY BELIEVE TO BE SIZEABLE IRON ORE DEPOSITS. AGAIN, THIS IS NOT A SUITABLE AID PROJECT. BUT WE SHOULD ENCOURAGE THEM TO MAKE CONTACT WITH THE AMERICAN PRIVATE SECTOR AND WITH THE EXPORT-IMPORT BANK.

C. DAOUD MAY RAISE OTHER CAPITAL PROJECTS SUCH AS NEW GENERATORS IN THE KAJAKAI DAM, A TRANSMISSION LINE FROM THE DAM TO KABUL AND ELECTRIC POWER DISTRIBUTION NETWORK FOR THE CITY OF KANDA OR. ALL THSE PROJECTS FLOW FROM THE WORK WE HAVE DOEN IN THE PAST IN ASSISTING THE CONSTRUCTION OF THE KAJAKAI DAM AND THE PRESENT POWERHOUSE THERE. MY OWN FEELING IS THAT WITH THE EXCEPTION OF THE KANDAHAR POWER DISTRIBUTION NETWORK, THESE PROJECTS ARE BETTER SUITED FOR IBRD OR

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ADB FINANCING.

D. DAOUD MAY ALSO ASK US TO FINANCE AFGHAN IMPORTS OF PHOSPATE FERTILIZER. I BELIEVE WE SHOULD STRESS THAT AS THIS IS A CONSUMER ITEM AND AS AFGHAN FOREIGN EXCHANGE RESERVES HAVE BEEN INCREASING IN RECENT MONTHSN THE AFGHANS SHOULD PAY CASH FOR FERTILIZER AT LEAST UNTIL SUCH TIME AS FERTILIZER IMPORTS CAN BE INCORPORATED IN

AN AGRICULTURAL DEVELOPMENT PROJECT.

5. WITH RESPECT GENERALLY TO VISIBLE AMERICAN ECONOMIC AID, I WOULD HOPE THE SECRETARY WOULD STRESS THE FOLLOWING:

A. WE ARE PREPARED TO LOOK SERIOUSLY AT HOW WE MIGHT ASSIST IN INCREASING TRAINING FACILITIES FOR AFGHAN ENGINEERS AND OTHER TECHNICAL PERSONNEL. IN TERMS OF THE CONSTRUCTION OF FACILITIES AND THE TRAINING OF PERHAPS HUNDREDS OF AFGHANS, THIS PROJECT WOULD HAVE HIGH VISIBILITY.

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TO SECSTATE WASHDC NIACT IMMEDIATE 8795

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STRICTLY EYES ONLY FOR THE SECRETARY, ATHERTON AND DUBS

A. WE ARE ALSO INTERESTED IN LOOKING AT THE AGRICULTURAL SECTOR TO SEE WHAT PROJECTS WE MIGHT JOINTLY DEVELOP THERE.

C. WE INTEND TO CONTINUE OUR ASSISTANCE PROGRAM IN THE HALMAND VALLEY.

D. WE INTEND TO CONTINUE OUR ASSISTANCE PROGRAMS IN RURAL PRIMARY EDUCATION AND RURAL PUBLIC WORKS WHICH WILL BE VISIBLE OVER TIME TO MILLIONS OF AFGHANS.

E. WE HOPE THE GOVERNMENT OF AFGHANISTAN WILL MAKE A CONCERTED EFFORT TO ENCOURAGE THE PARTICIPATION OF THE

AMERICAN PRIVATE SECTOR IN ITS DEVELOPMENT PROGRAM BOTH BY ENCOURAGING AMERICAN PRIVATE INVESTMENT AND BY GIVING CONTRACTS TO AMERICAN FIRMS FOR PROJECTS FINANCED BY OTHER DONORS.

6. IT IS ALSO POSSIBLE THAT DAOUD WILL MENTION CULTURAL EXCHANGE PROGRAMS AND THE PEACE CORPS. IF HE DOES SO, THE SECRETARY SHOULD MAKE ENCOURAGING NOISES.

7. THE TWO NON-BILATERAL MATTERS WHICH WILL COME UP ARE THE REGION AND NON-ALIGNMENT. DAOUD MAY DESCRIBE THE CURRENT STATE OF PLAY BETWEEN HIM AND BHUTTO. THE SECRETARY SHOULD ENCOURAGE HIM TO MAKE FURTHER SECRET

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PROGRESS IN THIS RELATIONSHIP WHEN HE, DAOUD, GOES TO PAKISTAN AFTER THE COLOMBO NON-ALIGNED SUMMIT. BUT WE SHOULD MAKE CLEAR THAT THIS IS A MATTER FOR THE AFGHANS AND THE PAKS TO RESOLVE WITHOUT OUTSIDE INVOLVEMENT.

8. WITH RESPECT TO IRAN, IF DAOUD DOES NOT MENTION AFGHAN-IRAN RELATIONS, I THINK THE SECRETARY SHOULD DO SO. I WOULD HOPE THE SECRETARY WOULD GET FROM THE SHAH WHILE HE IS IN TEHRAN SOME OF THE SHAH'S THOUGHTS ON HOW AFGHAN-IRAN RELATIONS STAND. THE SECRETARY WOULD THEN BE IN A POSITION TO MENTION TO DAOUD THAT HE BELIEVES, AFTER TALKING WITH THE SHAH, THAT AFGHANISTAN NEEDS TO DO MORE TO HELP ITSELF BY IMPROVING ITS RELATIONS WITH IRAN. THE ISSUES INVOLVED INCLUDE AFGHAN RELUCTANCE PUBLICLY TO CONFIRM RATIFICATION OF THE HELMAN RIVER WATERS AGREEMENT, MINOR BORDER DEMARCATION DISPUTES AND THE SHAH'S CONCERN THAT AGENTS HOSTILE TO HIM MAY BE INCLUDED AMONG THE THOUSANDS OF ILLEGAL AFGHAN WORKERS SEEKING EMPLOYMENT IN IRAN.

9. WITH REGARD TO NON-ALIGNED ISSUES, THIS WILL BE AN OPPORTUNITY FOR THE SECRETARY TO FOLLOWUP HIS RECENT LETTER TO DAOUD ON PUERTO RICO AND KOREA. DAOUD IS LIKELY TO SAY THAT HE IN GENERAL AGREES WITH OUR POINT OF VIEW, THAT AFGHANISTAN ALONE CANNOT BUCK THE EXTREMISTS IN THE NON-ALIGNED MOVEMENT AND COUNTRIES WHICH AGREE WITH THE AFGHAN POSITION ARE IN A MINORITY IN THE NON-ALIGNED MOVEMENT. THE SECRETARY SHOULD, NEVERTHELESS, ENCOURAGE DAOUD TO WORK WITH LIKE-MINDED COUNTRIES BOTH AT COLOMBO AND IN THE UN TO REACH NON-CONFRONTATIVE POSITIONS.

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